#### SANBORN REGIONAL SCHOOL DISTRICT

**Financial Statements** 

With Schedule of Expenditures of Federal Awards

June 30, 2014

and

**Independent Auditor's Report** 

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards* 

Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance

**Schedule of Findings and Questioned Costs** 

## SANBORN REGIONAL SCHOOL DISTRICT FINANCIAL STATEMENTS June 30, 2014

# TABLE OF CONTENTS

INDE	EPENDENT AUDITOR'S REPORT	Page(s)
	NAGEMENT'S DISCUSSION AND ANALYSIS	i-vii
	BASIC FINANCIAL STATEMENTS	
173711	TDITTO	
EXH A	IBITS: Statement of Net Position	1
В	Statement of Activities	2
С	Balance Sheet – Governmental Funds	3
D	Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	4
Е	Statement of Fiduciary Net Position – Fiduciary Funds	5
F	Statement of Changes in Fiduciary Net Position- Fiduciary Funds	6
NOT.	ES TO BASIC FINANCIAL STATEMENTS	7-23
	REQUIRED SUPPLEMENTARY INFORMATION	
SCHI	EDULES:	
1	Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Budgetary Basis) – General Fund	24
2	Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Budgetary Basis) – Food Service Fund	25
3	Schedule of Funding Progress for Other Post-Employment Benefits	26
NOT	ES TO REQUIRED SUPPLEMENTARY INFORMATION	27
	FEDERAL COMPLIANCE	
SCHI	EDULE:	
I	Schedule of Expenditures of Federal Awards	28
NOT	ES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	29

## SANBORN REGIONAL SCHOOL DISTRICT FINANCIAL STATEMENTS June 30, 2014

# TABLE OF CONTENTS (CONTINUED)

FEDERAL COMPLIANCE (CONTINUED)	Page(s)
Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	30-31
Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance	32-33
Schedule of Findings and Questioned Costs	34-35



#### CERTIFIED PUBLIC ACCOUNTANTS

608 Chestnut Street • Manchester, New Hampshire 03104 (603) 622-7070 • Fax: (603) 622-1452 • www.vachonclukay.com

#### INDEPENDENT AUDITOR'S REPORT

To the School Board Sanborn Regional School District

## Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Sanborn Regional School District as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Sanborn Regional School District, as of June 30, 2014, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and the schedule of funding progress for other post-employment benefits on pages i-vii and 24-27 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Sanborn Regional School District's basic financial statements. The accompanying schedule of expenditures of federal awards, as required by Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 14, 2015 on our consideration of Sanborn Regional School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on

internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Sanborn Regional School District's internal control over financial reporting and compliance.

Occasion When the standards in considering Sanborn Regional School District's internal control over financial reporting and compliance.

Manchester, New Hampshire January 14, 2015

## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Sanborn Regional School District (the District), we offer readers this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2014.

## A. OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the basic financial statements. The basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

<u>Government-wide financial statements</u>. The government-wide financial statements are designed to provide readers with a broad overview of our finances in a manner similar to a private-sector business.

The Statement of Net Position presents information on all assets, deferred outflows of resources and liabilities and deferred inflows of resources, with the difference being reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The Statement of Activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., and earned but unused vacation leave).

<u>Fund financial statements</u>. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into two categories: governmental funds and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the governmentwide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

An annual appropriated budget is adopted for the general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

<u>Fiduciary funds</u>. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

<u>Notes to financial statements</u>. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

<u>Other information</u>. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information which is required to be disclosed by accounting principles generally accepted in the United States of America.

## **B. FINANCIAL HIGHLIGHTS**

- As of the close of the current fiscal year, the total of assets exceeded liabilities by \$18,594,299 (i.e., net position), a change of \$1,047,215 in comparison to the prior year.
- As of the close of the current fiscal year, governmental funds reported combined ending fund balances of \$1,485,056, a change of (\$202,819) in comparison to the prior year.
- At the end of the current fiscal year, total fund balance for the general fund was \$1,143,757, a change of (\$242,205) in comparison to the prior year.
- Total long-term debt (i.e., bonds payable) at the close of the current fiscal year was \$14,743,887, a change of \$(1,012,075) in comparison to the prior year.

## C. GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following is a summary of condensed government-wide financial data for the current and prior fiscal years.

## **NET POSITION**

	<b>Governmental Activities</b>		
	<u>2014</u>	<u>2013</u>	
Current assets	\$ 1,917,343	\$ 2,136,448	
Capital assets	32,926,429	32,902,746	
Total assets	34,843,772	35,039,194	
Deferred outflows of resources		-	
Total deferred outflows of resource	-	_	
Long-term liabilities	\$13,544,679	\$16,567,057	
Other liabilities	2,693,510	925,053	
Total liabilities	16,238,189	17,492,110	
Deferred inflows of resources			
Unearned revenue	11,284	-	
	11,284	_	
Net position:			
Net investments in capital assets	19,391,540	18,237,395	
Restricted	5,491	280,096	
Unrestricted	(802,732)	(970,407)	
	\$18,594,299	\$17,547,084	

# **CHANGES IN NET POSITION**

	Governmen				
	<u>2014</u>	<u>2013</u>			
Revenues:					
Program revenues:					
Charges for services	\$ 4,400,532	\$ 586,564			
Operating grants and contributions	1,943,540	4,530,619			
General revenues:					
School district assessments	18,976,125	18,441,754			
Grants and contributions not	nts and contributions not				
restricted to specific programs	6,358,809 6,380,230				
Investment Income	3,600				
Miscellaneous	69,056	158,577			
Total Revenues	\$31,751,662	\$30,102,474	(continued)		

(continued)

### **CHANGES IN NET POSITION**

	Governmental Activities		
	<u>2014</u> <u>2013</u>		
Expenses:			
Instruction	18,818,162	17,892,310	
Student services	2,207,882	2,006,661	
Instructional staff	587,647	518,414	
General administration	2,692,333	2,676,127	
Operations and maintenance	3,326,438	3,098,881	
Pupil Transportation	1,079,497	1,099,690	
Food Service	662,730	629,540	
Other	529,081	581,930	
Interest	800,677	712,174	
Total expenses	30,704,447	29,215,727	
Change in net position	1,047,215	886,747	
Net position - beginning of year	17,547,084	16,660,337	
Net position - end of year	\$18,594,299	\$17,547,084	

As noted earlier, net position may serve over time as a useful indicator of a District's financial position. At the close of the most recent fiscal year, total net position was \$18,594,299, a change of \$1,047,215 from the prior year.

The largest portion of net position \$19,391,540 reflects our investment in capital assets (e.g., land, buildings and improvements, machinery, equipment and furnishings, and vehicles); less any related debt used to acquire those assets that is still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of net position \$5,491 represents resources that are subject to external restrictions on how they may be used. The unrestricted net position deficit of \$(802,732) primarily results from the use of fund balance in fiscal year 2014 and the recognition of the District's OPEB Liability. (See Note 7).

<u>Governmental activities</u>. Governmental activities for the year resulted in a change in net position of \$1,047,215. Key elements of this change are as follows:

Fixed asset acquisitions from revenue.	\$ 365,418
Debt service principal paydowns in excess	
of depreciation	810,033
Net OPEB obligation decrease	(245,616)
Other	117,380
Total	\$ 1,047,215

## D. FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements.

<u>Governmental funds</u>. The focus of governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing financing requirements. In particular, unreserved fund balance may serve as a useful measure of a District's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$1,485,056, a change of (\$202,819) in comparison to the prior year. Key elements of this change are as follows:

General fund expenditures and transfers out	
in excess of revenues	\$ (242,205)
Special revenue fund revenues in excess of	
expenditures	 39,386
Total	\$ (202,819)

The general fund is the chief operating fund. At the end of the current fiscal year, fund balance of the general fund was \$1,143,757. As a measure of the general fund's liquidity, it may be useful to compare total fund balance to total general fund expenditures. Refer to the table below.

				% of Total
				General Fund
General Fund	<u>2014</u>	<u>2013</u>	<u>Change</u>	Expenditures
Total fund balance	\$ 1,143,757	\$ 1,385,962	\$ (242,205)	3.70%

The total fund balance of the general fund changed by (\$242,205) during the current fiscal year. Key factors in this change are as follows:

Use of fund balance	\$	(551,565)
Revenues in excess of budget		8,958
Expenditures less than budget		470,002
Other	-	(169,600)
Total	<u>\$</u>	(242,205)

## E. GENERAL FUND BUDGETARY HIGHLIGHTS

There were no changes to the original General fund budget. However, Management did transfer appropriations between operating categories, as allowable per District policies.

## F. CAPITAL ASSET AND DEBT ADMINISTRATION

<u>Capital assets</u>. Total investment in capital assets at year-end amounted to \$32,926,429, (net of accumulated depreciation), a change of \$23,684 from the prior year. This investment in capital assets includes land, buildings and improvements, machinery, equipment and furnishings, and vehicles.

Additional information on capital assets can be found in the Notes to the Basic Financial Statements (Note 5).

<u>Long-term debt</u>. At the end of the current fiscal year, total bonds payable outstanding was \$13,171,270, all of which was backed by the full faith and credit of the District.

Additional information on long-term debt can be found in the Notes to the Basic Financial Statements (Note 8).

## G. THE DISTRICT'S FUTURE

The following will be a major factor in the future for the district:

<u>Default Budget.</u> The district has operated at or below the default budget since FY 2008 – 2009, in March 2014 voters again chose to support the default budget. The adoption of a default budget does not allow the district the opportunity to add substantial new educational initiatives nor does it allow for significant upgrades to educational facilities.

# **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the Sanborn Regional School District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Sanborn Regional School District 178 Main Street Kingston, New Hampshire 03848

## EXHIBIT A

# SANBORN REGIONAL SCHOOL DISTRICT

## **Statement of Net Position**

June 30, 2014

ASSETS	ACCETC	Governmental <u>Activities</u>
Cash and cash equivalents         \$527,980           Accounts receivable, net         954,680           Due from other governments         412,795           Prepaid expenditures         21,888           Total Current Assets         1,917,343           Noncurrent Assets:		
Accounts receivable, net         954,680           Due from other governments         412,795           Prepaid expenditures         21,888           Total Current Assets         1,917,343           Noncurrent Assets:         31,804,095           Capital assets:         31,804,095           Depreciable capital assets, net         31,804,095           Total Noncurrent Assets         32,926,429           Total Assets         34,843,772           Deferred Outflows of Resources:           LIABILITIES           Current Liabilities:           Accounts payable         317,702           Accrued expenses         611,122           Current portion of bonds payable         1472,854           Current portion of capital lease payable         54,905           Current portion of carly retirement benefits         236,927           Total Current Liabilities:         236,927           Noncurrent Liabilities:         11,698,416           Capital lease payable         11,698,416           Capital lease payable         13,546           Compensated absences payable         458,505           Other post-employment benefits payable         55,478           Total Noncurrent Liabilities         13		¢ 527.080
Due from other governments         412,795           Prepaid expenditures         21,888           Total Current Assets         1,917,343           Noncurrent Assets:	· · · · · · · · · · · · · · · · · · ·	
Prepaid expenditures         21,888           Total Current Assets         1,917,343           Noncurrent Assets:         ***           Capital assets:         1,122,334           Depreciable capital assets, net         31,804,095           Total Noncurrent Assets         32,926,429           Total Assets         34,843,772           LIABILITIES           Current Liabilities:           Accounts payable         317,702           Accrued expenses         611,122           Current portion of bonds payable         1,472,854           Current portion of capital lease payable         54,905           Current portion of early retirement benefits         236,927           Total Current Liabilities         2,693,510           Noncurrent Liabilities:         308,714           Early retirement benefits         313,566           Compensated absences payable         458,505           Other post-employment benefits payable         55,478           Total Noncurrent Liabilities         13,544,679           Total Liabilities         13,544,679           Total Liabilities         16,238,189           Deferred Inflows of Resources:         11,284           Uncarned revenue         750	,	
Total Current Assets         1,917,343           Noncurrent Assets:		
Noncurrent Assets:         1,122,334           Depreciable capital assets, net         31,804,095           Total Noncurrent Assets         32,926,429           Total Assets         34,843,772           Deferred Outflows of Resources:           Total Deferred Outflows of Resources           LIABILITIES           Current Liabilities:           Accounts payable         317,702           Accrued expenses         611,122           Current portion of bonds payable         1,472,854           Current portion of capital lease payable         54,905           Current portion of carly retirement benefits         236,927           Total Current Liabilities:         2,693,510           Noncurrent Liabilities:           Bonds payable         11,698,416           Capital lease payable         308,714           Early retirement benefits         513,566           Compensated absences payable         458,505           Other post-employment benefits payable         565,478           Total Noncurrent Liabilities         13,544,679           Total Liabilities         13,544,679           Total Liabilities         16,238,189           Deferred Inflows of Resources:	· ·	
Capital assets:         1,122,334           Depreciable capital assets, net         31,804,095           Total Noncurrent Assets         32,926,429           Total Assets         34,843,772           Deferred Outflows of Resources:           LIABILITIES           Current Liabilities:           Accounts payable         317,702           Accrued expenses         611,122           Current portion of bonds payable         1,472,854           Current portion of capital lease payable         54,905           Current portion of early retirement benefits         236,927           Total Current Liabilities:         2,693,510           Noncurrent Liabilities:           Bonds payable         11,698,416           Capital lease payable         11,698,416           Capital lease payable         513,566           Compensated absences payable         458,505           Other post-employment benefits payable         565,478           Total Noncurrent Liabilities         13,544,679           Total Liabilities         13,544,679           Total Liabilities         16,238,189           Deferred Inflows of Resources:           Unearned food service revenue         750	Total Carron Assets	1,511,515
Non-depreciable capital assets         1,122,334           Depreciable capital assets, net         31,804,095           Total Noncurrent Assets         32,926,429           Total Assets         34,843,772           Deferred Outflows of Resources:           LIABILITIES           Current Liabilities:           Accounts payable         317,702           Accrued expenses         611,122           Current portion of bonds payable         1,472,854           Current portion of capital lease payable         54,905           Current portion of early retirement benefits         236,925           Total Current Liabilities         2,693,510           Noncurrent Liabilities:           Bonds payable         11,698,416           Capital lease payable         308,714           Early retirement benefits         513,566           Compensated absences payable         458,505           Other post-employment benefits payable         565,478           Total Noncurrent Liabilities         13,544,679           Total Liabilities         13,544,679           Total Liabilities         10,534           Total Deferred Inflows of Resources         11,284           Uncarned food service revenu	Noncurrent Assets:	
Depreciable capital assets, net         31,804,095           Total Noncurrent Assets         32,926,429           Total Assets         34,843,772           Deferred Outflows of Resources:           LIABILITIES           Current Liabilities:           Accounts payable           Accounts payable         317,702           Accrued expenses         611,122           Current portion of bonds payable         1,472,854           Current portion of capital lease payable         54,905           Current portion of early retirement benefits         236,927           Total Current Liabilities:         2,693,510           Noncurrent Liabilities:           Bonds payable         11,698,416           Capital lease payable         308,714           Early retirement benefits         513,566           Compensated absences payable         458,505           Other post-employment benefits payable         565,478           Total Noncurrent Liabilities         13,544,679           Total Liabilities         13,544,679           Total Liabilities         10,534           Total Deferred Inflows of Resources         11,284           NET POSITION           Net investment in c	Capital assets:	
Total Noncurrent Assets         32,926,429           Total Assets         34,843,772           Deferred Outflows of Resources:	Non-depreciable capital assets	1,122,334
Total Assets         34,843,772           Deferred Outflows of Resources:	Depreciable capital assets, net	31,804,095
Deferred Outflows of Resources:	Total Noncurrent Assets	
LIABILITIES           Current Liabilities:           Accounts payable         317,702           Accrued expenses         611,122           Current portion of bonds payable         1,472,854           Current portion of capital lease payable         54,905           Current portion of early retirement benefits         236,927           Total Current Liabilities:         2,693,510           Noncurrent Liabilities:         11,698,416           Capital lease payable         308,714           Early retirement benefits         513,566           Compensated absences payable         458,505           Other post-employment benefits payable         565,478           Total Noncurrent Liabilities         13,544,679           Total Liabilities         16,238,189           Deferred Inflows of Resources:         Unearned revenue         750           Unearned food service revenue         10,534           Total Deferred Inflows of Resources         11,284           NET POSITION         Net investment in capital assets         19,391,540           Restricted         5,491           Unrestricted (deficit)         (802,732)	Total Assets	34,843,772
LIABILITIES           Current Liabilities:           Accounts payable         317,702           Accrued expenses         611,122           Current portion of bonds payable         1,472,854           Current portion of capital lease payable         54,905           Current portion of early retirement benefits         236,927           Total Current Liabilities:         2,693,510           Noncurrent Liabilities:         11,698,416           Capital lease payable         308,714           Early retirement benefits         513,566           Compensated absences payable         458,505           Other post-employment benefits payable         565,478           Total Noncurrent Liabilities         13,544,679           Total Liabilities         16,238,189           Deferred Inflows of Resources:         Unearned revenue         750           Unearned food service revenue         10,534           Total Deferred Inflows of Resources         11,284           NET POSITION         Net investment in capital assets         19,391,540           Restricted         5,491           Unrestricted (deficit)         (802,732)	Defensed Outflows of Degaysess	
LIABILITIES           Current Liabilities:         317,702           Accounts payable         317,702           Accrued expenses         611,122           Current portion of bonds payable         1,472,854           Current portion of capital lease payable         54,905           Current portion of early retirement benefits         236,927           Total Current Liabilities:         308,710           Noncurrent Liabilities:         11,698,416           Capital lease payable         308,714           Early retirement benefits         513,566           Compensated absences payable         458,505           Other post-employment benefits payable         565,478           Total Noncurrent Liabilities         13,544,679           Total Liabilities         16,238,189           Deferred Inflows of Resources:         Unearned revenue         750           Unearned food service revenue         10,534           Total Deferred Inflows of Resources         11,284           NET POSITION         Net investment in capital assets         19,391,540           Restricted         5,491           Unrestricted (deficit)         (802,732)		<del></del>
Current Liabilities:       317,702         Accounts payable       317,702         Accrued expenses       611,122         Current portion of bonds payable       1,472,854         Current portion of capital lease payable       54,905         Current portion of early retirement benefits       236,927         Total Current Liabilities       2,693,510         Noncurrent Liabilities:       308,714         Bonds payable       11,698,416         Capital lease payable       308,714         Early retirement benefits       513,566         Compensated absences payable       458,505         Other post-employment benefits payable       565,478         Total Noncurrent Liabilities       13,544,679         Total Liabilities       16,238,189         Deferred Inflows of Resources:       Unearned revenue         Unearned food service revenue       750         Unearned food service revenue       10,534         Total Deferred Inflows of Resources       11,284         Net investment in capital assets       19,391,540         Restricted       5,491         Unrestricted (deficit)       (802,732)	Total Deferred Outflows of Resources	
Accounts payable       317,702         Accrued expenses       611,122         Current portion of bonds payable       1,472,854         Current portion of capital lease payable       54,905         Current portion of early retirement benefits       236,927         Total Current Liabilities       2,693,510         Noncurrent Liabilities:       11,698,416         Capital lease payable       308,714         Early retirement benefits       513,566         Compensated absences payable       458,505         Other post-employment benefits payable       565,478         Total Noncurrent Liabilities       13,544,679         Total Liabilities       16,238,189         Deferred Inflows of Resources:       10,534         Unearned food service revenue       750         Unearned food service revenue       10,534         Total Deferred Inflows of Resources       11,284         NET POSITION         Net investment in capital assets       19,391,540         Restricted       5,491         Unrestricted (deficit)       (802,732)	LIABILITIES	
Accrued expenses         611,122           Current portion of bonds payable         1,472,854           Current portion of capital lease payable         54,905           Current portion of early retirement benefits         236,927           Total Current Liabilities         2,693,510           Noncurrent Liabilities:         308,714           Bonds payable         11,698,416           Capital lease payable         308,714           Early retirement benefits         513,566           Compensated absences payable         458,505           Other post-employment benefits payable         565,478           Total Noncurrent Liabilities         13,544,679           Total Liabilities         16,238,189           Deferred Inflows of Resources:         10,534           Unearned food service revenue         750           Unearned food service revenue         10,534           Total Deferred Inflows of Resources         11,284           NET POSITION         Net investment in capital assets         19,391,540           Restricted         5,491           Unrestricted (deficit)         (802,732)	Current Liabilities:	
Current portion of bonds payable         1,472,854           Current portion of capital lease payable         54,905           Current portion of early retirement benefits         236,927           Total Current Liabilities         2,693,510           Noncurrent Liabilities:         11,698,416           Capital lease payable         308,714           Early retirement benefits         513,566           Compensated absences payable         458,505           Other post-employment benefits payable         565,478           Total Noncurrent Liabilities         13,544,679           Total Liabilities         16,238,189           Deferred Inflows of Resources:         10,534           Unearned food service revenue         750           Unearned food service revenue         10,534           Total Deferred Inflows of Resources         11,284           Net investment in capital assets         19,391,540           Restricted         5,491           Unrestricted (deficit)         (802,732)	Accounts payable	317,702
Current portion of capital lease payable         54,905           Current portion of early retirement benefits         236,927           Total Current Liabilities         2,693,510           Noncurrent Liabilities:         11,698,416           Bonds payable         308,714           Capital lease payable         308,714           Early retirement benefits         513,566           Compensated absences payable         458,505           Other post-employment benefits payable         565,478           Total Noncurrent Liabilities         13,544,679           Total Liabilities         16,238,189           Deferred Inflows of Resources:         10,534           Unearned food service revenue         750           Unearned food service revenue         10,534           Total Deferred Inflows of Resources         11,284           NET POSITION           Net investment in capital assets         19,391,540           Restricted         5,491           Unrestricted (deficit)         (802,732)	Accrued expenses	611,122
Current portion of early retirement benefits         236,927           Total Current Liabilities         2,693,510           Noncurrent Liabilities:         308,714           Bonds payable         308,714           Capital lease payable         308,714           Early retirement benefits         513,566           Compensated absences payable         458,505           Other post-employment benefits payable         565,478           Total Noncurrent Liabilities         13,544,679           Total Liabilities         16,238,189           Deferred Inflows of Resources:         10,534           Unearned revenue         750           Unearned food service revenue         10,534           Total Deferred Inflows of Resources         11,284           NET POSITION         Net investment in capital assets         19,391,540           Restricted         5,491           Unrestricted (deficit)         (802,732)	· ·	1,472,854
Total Current Liabilities         2,693,510           Noncurrent Liabilities:         308,714           Bonds payable         11,698,416           Capital lease payable         308,714           Early retirement benefits         513,566           Compensated absences payable         458,505           Other post-employment benefits payable         565,478           Total Noncurrent Liabilities         13,544,679           Total Liabilities         16,238,189           Deferred Inflows of Resources:         Unearned revenue           Unearned food service revenue         750           Unearned Inflows of Resources         11,284           NET POSITION           Net investment in capital assets         19,391,540           Restricted         5,491           Unrestricted (deficit)         (802,732)	· · · · · · · · · · · · · · · · · · ·	
Noncurrent Liabilities:  Bonds payable 11,698,416 Capital lease payable 308,714 Early retirement benefits 513,566 Compensated absences payable 458,505 Other post-employment benefits payable 565,478 Total Noncurrent Liabilities 13,544,679 Total Liabilities 16,238,189  Deferred Inflows of Resources: Unearned revenue 750 Unearned food service revenue 10,534 Total Deferred Inflows of Resources 11,284  NET POSITION Net investment in capital assets 19,391,540 Restricted (deficit) (802,732)	•	
Bonds payable         11,698,416           Capital lease payable         308,714           Early retirement benefits         513,566           Compensated absences payable         458,505           Other post-employment benefits payable         565,478           Total Noncurrent Liabilities         13,544,679           Total Liabilities         16,238,189           Deferred Inflows of Resources:         Vinearned revenue           Unearned food service revenue         750           Unearned Inflows of Resources         11,284           NET POSITION         Net investment in capital assets         19,391,540           Restricted         5,491           Unrestricted (deficit)         (802,732)	Total Current Liabilities	2,693,510
Bonds payable         11,698,416           Capital lease payable         308,714           Early retirement benefits         513,566           Compensated absences payable         458,505           Other post-employment benefits payable         565,478           Total Noncurrent Liabilities         13,544,679           Total Liabilities         16,238,189           Deferred Inflows of Resources:         Vinearned revenue           Unearned food service revenue         750           Unearned Inflows of Resources         11,284           NET POSITION         Net investment in capital assets         19,391,540           Restricted         5,491           Unrestricted (deficit)         (802,732)	Noncurrent Liabilities:	
Capital lease payable       308,714         Early retirement benefits       513,566         Compensated absences payable       458,505         Other post-employment benefits payable       565,478         Total Noncurrent Liabilities       13,544,679         Total Liabilities       16,238,189         Deferred Inflows of Resources:       10,534         Unearned revenue       750         Unearned food service revenue       10,534         Total Deferred Inflows of Resources       11,284         NET POSITION         Net investment in capital assets       19,391,540         Restricted       5,491         Unrestricted (deficit)       (802,732)		11.698.416
Early retirement benefits 513,566 Compensated absences payable 458,505 Other post-employment benefits payable 565,478 Total Noncurrent Liabilities 13,544,679 Total Liabilities 16,238,189  Deferred Inflows of Resources: Unearned revenue 750 Unearned food service revenue 10,534 Total Deferred Inflows of Resources 11,284  NET POSITION  Net investment in capital assets 19,391,540 Restricted (deficit) 5,491 Unrestricted (deficit) (802,732)	• •	
Compensated absences payable         458,505           Other post-employment benefits payable         565,478           Total Noncurrent Liabilities         13,544,679           Total Liabilities         16,238,189           Deferred Inflows of Resources:         Value arned revenue           Unearned food service revenue         10,534           Total Deferred Inflows of Resources         11,284           NET POSITION         19,391,540           Restricted         5,491           Unrestricted (deficit)         (802,732)		
Other post-employment benefits payable Total Noncurrent Liabilities Total Liabilities Total Liabilities Total Liabilities Total Liabilities Total Deferred Inflows of Resources: Unearned revenue Total Deferred Inflows of Resources Unearned food service revenue Total Deferred Inflows of Resources  NET POSITION Net investment in capital assets Restricted Unrestricted (deficit)  565,478 13,544,679 16,238,189	· · · · · · · · · · · · · · · · · · ·	
Total Noncurrent Liabilities         13,544,679           Total Liabilities         16,238,189           Deferred Inflows of Resources:         750           Unearned revenue         750           Unearned food service revenue         10,534           Total Deferred Inflows of Resources         11,284           NET POSITION           Net investment in capital assets         19,391,540           Restricted         5,491           Unrestricted (deficit)         (802,732)		
Deferred Inflows of Resources: Unearned revenue 750 Unearned food service revenue 10,534 Total Deferred Inflows of Resources 11,284  NET POSITION Net investment in capital assets 19,391,540 Restricted 5,491 Unrestricted (deficit) (802,732)		13,544,679
Unearned revenue750Unearned food service revenue10,534Total Deferred Inflows of Resources11,284NET POSITIONNet investment in capital assets19,391,540Restricted5,491Unrestricted (deficit)(802,732)	Total Liabilities	16,238,189
Unearned revenue750Unearned food service revenue10,534Total Deferred Inflows of Resources11,284NET POSITIONNet investment in capital assets19,391,540Restricted5,491Unrestricted (deficit)(802,732)	Defending to the control of the cont	
Unearned food service revenue10,534Total Deferred Inflows of Resources11,284NET POSITIONNet investment in capital assets19,391,540Restricted5,491Unrestricted (deficit)(802,732)		750
Total Deferred Inflows of Resources  NET POSITION  Net investment in capital assets  Restricted  Unrestricted (deficit)  11,284  19,391,540  5,491  (802,732)		
NET POSITION  Net investment in capital assets 19,391,540  Restricted 5,491  Unrestricted (deficit) (802,732)		
Net investment in capital assets19,391,540Restricted5,491Unrestricted (deficit)(802,732)	Total Deferred filllows of Resources	11,204
Restricted 5,491 Unrestricted (deficit) (802,732)	NET POSITION	
Restricted 5,491 Unrestricted (deficit) (802,732)	Net investment in capital assets	19,391,540
Unrestricted (deficit) (802,732)	Restricted	
Total Net Position \$18,594,299	Unrestricted (deficit)	(802,732)
	Total Net Position	\$ 18,594,299

## EXHIBIT B

## SANBORN REGIONAL SCHOOL DISTRICT

## **Statement of Activities**

For the Year Ended June 30, 2014

		Program	Revenues	Net (Expense) Revenue and Changes in Net Position
		Charges for	Operating Grants and	Governmental
Functions/Programs	Expenses	Services	Contributions	
Governmental Activities:				
Instruction	\$ 18,818,162	\$ 3,805,739	\$ 902,069	\$(14,110,354)
Supporting services	2,207,882		84,665	(2,123,217)
Instructional staff services	587,647		32,089	(555,558)
General administration	2,692,333			(2,692,333)
Operation and maintenance of plant	3,326,438	143,727		(3,182,711)
Pupil transportation	1,079,497		28,238	(1,051,259)
Food service	662,730	451,066	171,726	(39,938)
Other	529,081			(529,081)
Interest	800,677		724,753	(75,924)
Total governmental activities	\$ 30,704,447	<u>\$ 4,400,532</u>	\$ 1,943,540	(24,360,375)
		General revenu	es:	
		Property taxes		18,976,125
		State adequacy	education gran	t 3,787,411
		Statewide Tax		2,567,315
		Other unrestric	cted State Aid	4,083
		Interest incom-	e	3,600
		Miscellaneous		69,056
		Total gener	ral revenues	25,407,590
		Change i	n net position	1,047,215
		Net position - b	eginning, restat	ed 17,547,084
		Net position - e	ending	\$ 18,594,299

## EXHIBIT C

## SANBORN REGIONAL SCHOOL DISTRICT

**Balance Sheet** 

## **Governmental Funds**

June 30, 2014

Assets:	General <u>Fund</u>	Food Service <u>Fund</u>	Federal Project <u>Fund</u>	Facilities Revolving <u>Fund</u>	Total Governmental <u>Funds</u>
Cash and cash equivalents	\$ 201,585	\$ 83,405		\$ 242,990	\$ 527,980
Accounts receivable, net	889,470	1,611		63,599	954,680
Due from other governments	286,163	11,488	\$ 115,144		412,795
Due from other funds	115,144	5,981		8,422	129,547
Prepaid expenses	21,888	102 405	115 144	215.011	21,888
Total Assets	1,514,250	102,485	115,144	315,011	2,046,890
Deferred Outflows of Resources:					
Total Deferred Outflows of Resources	-	***		-	-
Total Assets and Deferred Outflows of Resources	\$ 1,514,250	\$ 102,485	\$ 115,144	\$ 315,011	\$ 2,046,890
Liabilities:					
Accounts payable	\$ 227,518	\$ 64,057		\$ 856	\$ 292,431
Accrued expenses	103,301	Ψ 01,057		Ψ 050	103,301
Due to other funds	39,674		\$ 115,144		154,818
Total Liabilities	370,493	64,057	115,144	856	550,550
Deferred Inflows of Resources:					
Unearned revenue				750	750
Unearned food service revenue		10,534			10,534
Total Deferred Inflows of Resources	•	10,534		750	11,284
Fund balances:					
Nonspendable	21,888				21,888
Restricted	5,491				5,491
Committed	280,517				280,517
Assigned	835,861	27,894		313,405	1,177,160
Total Fund Balances	1,143,757	27,894	-	313,405	1,485,056
Total Liabilities, Deferred Inflows of					
Resources, and Fund Balances	\$ 1,514,250	\$ 102,485	\$ 115,144	\$ 315,011	
Amounts reported for governmental activities in the statement of net position are different because:  Capital assets used in governmental activities are no resources and, therefore, are not reported in the full					32,926,429
and the full					~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~
Long-term liabilities are not due and payable in the period and, therefore, are not reported in the funds liabilities at year end consist of:					
Bonds payable					(13,171,270)
Capital lease payable					(363,619)
Accrued interest on long-term obligations					(507,821)
Other post-employment benefits					(565,478)
Early retirement benefits					(750,493)
Compensated absences					(458,505)
Net position of governmental activities					\$ 18,594,299

EXHIBIT D
SANBORN REGIONAL SCHOOL DISTRICT
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds

For the Year Ended June 30, 2014

		Food	Federal	Facilities	Total
	General	Service	Project	Revolving	Governmental
P. accessore	<u>Fund</u>	<u>Fund</u>	<u>Fund</u>	<u>Fund</u>	<u>Funds</u>
Revenues:	£ 10.07/ 105				6 10 07/ 125
Taxes Intergovernmental	\$ 18,976,125	6 171 727	C (00 100		\$ 18,976,125
Charges for services	7,442,215 3,805,739	\$ 171,726	\$ 688,408	e 142.727	8,302,349
Interest income	3,803,739	451,066 2		\$ 143,727 14	4,400,532
Miscellaneous	68,546	10	500	14	3,600 69,056
Total Revenues	30,296,209	622,804	688.908	143,741	31,751,662
Total Revenues	30,270,207	022,004	000,500	143,741	31,731,002
Expenditures:					
Current operations:					
Instruction	17,678,020		571,654	12,949	18,262,623
Supporting services	2,108,286		85,165		2,193,451
Instructional staff services	553,378		32,089		585,467
General administration	2,829,918			16	2,829,934
Operation and maintenance of plant	3,278,676			51,163	3,329,839
Pupil transportation	1,079,497				1,079,497
Food service		644,778			644,778
Other	536,230				536,230
Capital outlay	502,462			40,227	542,689
Debt service:					
Principal retirement	1,495,516				1,495,516
Interest and fiscal charges	819,875			101055	819,875
Total Expenditures	30,881,858	644,778	688,908	104,355	32,319,899
Excess of revenues under expenditures	(585,649)	(21,974)	_	39,386	(568,237)
Other financing sources (uses):					
Capital lease proceeds	365,418				365,418
Transfers in	,	21,974			21,974
Transfers out	(21,974)	= - 3- 1 1			(21,974)
Total other financing sources (uses)	343,444	21,974		-	365,418
Net change in fund balances	(242,205)	-	-	39,386	(202,819)
Fund balances at beginning of year, restated	1,385,962	27,894		274,019	1,687,875
Fund balances at end of year	\$ 1,143,757	\$ 27,894	\$ -	\$ 313,405	\$ 1,485,056

#### SANBORN REGIONAL SCHOOL DISTRICT

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

For the Year Ended June 30, 2014

	Change in Fund Balances - Total Governmental Funds	S	(202,819)
	Amounts reported for governmental activities in the statement of activities are different because:		
	Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as		
	depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.		23,684
	Repayment of principal on capital leases is an expenditure in the governmental funds, but the repayment reduces the long-term liabilities in the statement of net position.		27,339
	Bond principal payments are included in the governmental funds as expenditures and assets, respectively, but these payments reduce long-term liabilities in the statement of net assets.		1,495,516
	Proceeds from capital leases are other financing sources in the funds, but capital lease issuances increase long-term liabilities in the statement of net position.		(365,418)
	Governmental funds report the effect of bond issuance premiums when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.		50,539
	In the statement of activities, interest is accrued on outstanding bonds and capital leases where as in governmental funds, an interest expenditure is reported when due.		(31,341)
	Some expenses reported in the statement of activities, such as compensated absences, early retirement benefits and other post-employment benefits, do not require the use of current financial resources and, therefore, are not reported as expenditures in		
	governmental funds.		49,715
!	Change in Net Position of Governmental Activities	<u>\$</u>	1,047,215

#### **EXHIBIT E**

## SANBORN REGIONAL SCHOOL DISTRICT

## **Statement of Fiduciary Net Position**

## Fiduciary Funds

June 30, 2014

	Private Purpose	Student Activities
	Trust Fund	Agency Funds
ASSETS		
Cash and cash equivalents		\$ 141,427
Due from other funds	\$ 25,271	
Total assets	25,271	141,427
DEFERRED OUTFLOWS OF RESOURCES		
Total Deferred Outflows of Resources		***
LIABILITIES		
Due to student groups		141,427
Total liabilities		\$ 141,427
DEFERRED OUTFLOWS OF RESOURCES Total Deferred Outflows of Resources	-	
NET POSITION		
Total Net Position	\$ 25,271	

#### EXHIBIT F

# SANBORN REGIONAL SCHOOL DISTRICT

# Statement of Changes in Fiduciary Net Position

## **Fiduciary Funds**

For the Year Ended June 30, 2014

	Private
	Purpose
	Trust Fund
ADDITIONS:	
Contributions	\$ 19,651
Total Additions	19,651
DEDUCTIONS:	
Scholarship Benefits	10,235
Total Deductions	10,235
Change in Net Position	9,416
Net Position - beginning of year	15,855
Net Position - end of year	\$ 25,271

June 30, 2014

#### NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Sanborn Regional School District conform to accounting principles generally accepted in the United States of America for local educational units of government, except as indicated hereinafter. The following is a summary of significant accounting policies.

#### Financial Reporting Entity

The Sanborn Regional School District (the District) is an independent governmental entity organized under the laws of the State of New Hampshire to provide public education within the borders of the Towns of Kingston and Newton, New Hampshire. The District's legislative body is the annual deliberative session followed by balloting of registered voters within the District and is governed by an elected School Board. The District has no other separate organizational units, which meet criteria for inclusion in the financial statements as defined by the Governmental Accounting Standards Board (GASB).

#### **Basis of Presentation**

The District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### 1. Government-Wide Financial Statements:

The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net position presents the financial condition of the governmental activities of the District at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and, therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

#### 2. Fund Financial Statements:

During the year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial

June 30, 2014

statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The fiduciary funds are reported by type.

## Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The District employs the use of two categories of funds: governmental and fiduciary.

#### 1. Governmental Funds:

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the District's major governmental funds:

The *General Fund* is the main operating fund of the District and is used to account for all financial resources except those required to be accounted for in another fund.

The *Food Service Fund* is used to account for the financial transactions related to providing food services and the related expenditures.

The Federal Projects Fund is used to account for the financial transactions related to various state and federal education grants and the related expenditures.

The Facilities Revolving Fund is used to account for financial transactions related to the use of the facilities and equipment by outside parties and those related expenditures.

#### 2. Fiduciary Funds:

Fiduciary fund reporting focuses on net position and changes in net position. The District maintains two fiduciary funds, one agency fund known as the Student Activities Agency Fund, and one private purpose trust fund. The agency fund was established to account for revenues generated by student managed activities. It is custodial in nature (assets equal liabilities) and does not involve the measurement of results of operations. The private purpose fund was established to account for assets held under trust arrangements exclusively for individual scholarship recipients, and are therefore not available to support the District's own programs.

June 30, 2014

#### Measurement Focus

#### 1. Government-Wide Financial Statements:

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of the District are included on the Statement of Net Position.

#### 2. Fund Financial Statements:

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows of resources, current liabilities, and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

## Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of unearned revenue, and in the presentation of expenses versus expenditures.

#### 1. Revenues – Exchange and Non-exchange Transactions:

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (see Note 2). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the District on a reimbursement basis.

June 30, 2014

On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, and student fees.

#### 2. Unearned Revenue:

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before the eligibility requirements are met are recorded as unearned revenue. On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as unearned revenue.

#### 3. Expenses/Expenditures:

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization are not recognized in governmental funds.

#### **Budgetary Data**

The District's budget represents functional appropriations as authorized by annual District meetings. The school board may transfer funds between operating categories as they deem necessary. The District adopts its budget under State regulations, which differ somewhat from accounting principles generally accepted in the United States of America in that the focus is on the entire governmental unit rather than on the basis of fund types.

State law requires balanced budgets but requires the use of beginning fund balance to reduce the property tax rate. For the year ended June 30, 2014, the District applied \$571,064 of its unappropriated fund balance to reduce taxes.

#### Accounts Receivable

Charges for services billed during the current year and prior and uncollected at June 30, 2014 are recorded as receivables, net of reserves for estimated uncollectibles of \$4,957 in the General Fund.

#### Prepaid Expenses

Payments made to vendors for services that will benefit periods beyond June 30, 2014 are recorded as prepaid items.

June 30, 2014

#### Capital Assets

General capital assets result from expenditures in the governmental funds. These assets are reported in the government-wide statement of net position, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair values as of the date received. The District maintains a capitalization threshold of \$5,000. The District does not possess any infrastructure or intangible assets. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except for land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Years</u>
Land improvements	50
Buildings and improvements	5-75
Machinery, equipment and vehicles	7-25

#### Compensated Absences

The district has four units with compensated absence policies.

<u>Unit 1 employees</u> (professional staff) are entitled 13 sick days a year and may accumulate up to 120 days of sick leave. A professional staff member that has been employed by Sanborn Regional School District for a minimum of 15 years will receive payment for their unused sick leave days equal to 60% of the current substitute rate. Professional staff that does not use sick time during the year will receive 1-2 days of per diem salary at the conclusion of the year. Full time professional staff members who have taught a minimum of 20 years, 10 of which were with the Sanborn Regional School District, and are at least 55 years of age are entitled to early retirement. Up to 3 early retirement requests will be approved each year. These professional staff members will receive 25% or 30% of their last salary annually for a 5 year period, depending on years of service within the district. In the event of death, this granted early retirement is paid to the heirs of the staff member for the remainder of the 5 year period.

<u>Unit 2 employees</u> (support staff) are entitled 13 sick days a year and may accumulate up to 120 days of sick leave. Staff members that do not use sick time during the year will receive 1-2 days of per diem salary at the conclusion of the year. Vacation time may be earned which is computed as of the employee's anniversary date and could be 2 to 4 weeks depending on years of service. A pro-rata accumulation of unused vacation time will be paid to employees terminating employment.

Per these collective bargaining agreements, the District also recognizes a sick leave bank. The sick leave bank is managed by a sick leave bank committee and will cap at 800 days. This maximum of 800 days of sick time will be rolled over each year. Sick bank members on a year-long contract may apply to and subsequently withdraw approved days from this bank if needed.

June 30, 2014

<u>Unit 3 employees</u> (non-union support staff) are entitled 13 sick days a year and may accumulate up to 120 days of sick leave. Employees that do not use sick time during the year will receive 2 days of per diem salary at the conclusion of the year. Upon retirement from the district after serving 15 consecutive years, full time employees will receive a portion of their accumulated sick leave equal to the average daily rate times 0.5, with the maximum of 120 accrued days. Employees will earn vacation time of 1 to 4 weeks based on position and years of service. A pro-rata accumulation of this unused vacation time will be paid to employees terminating employment. Full time employees may carryover a maximum of 5 days vacation with days to expire after one year.

<u>Unit 4 employees</u> (administrators) are entitled 15 sick days a year and may accumulate up to 150 days of sick leave. Upon retirement from the district after serving 15 consecutive years, administrators will receive a portion of their accumulated sick leave equal to the average daily rate times 0.5, with the maximum of 150 accrued days. All administrators are eligible for 20 days of vacation. A maximum of 10 days may be carried forward into the next year and expire within one year. An administrator who has served a minimum of 15 years in the district and is at least 55 years of age are entitled to early retirement. There can be one administrator granted early retirement for the year. This administrator will receive their sick leave payment, and a one- time additional payment of 25% of the administrator's last year's salary.

For governmental fund financial statements, compensated absences and early retirement benefits are reported as liabilities and expenditures as payments come due each period upon the occurrence of employee death or retirement. The entire compensated absence and early retirement benefit liabilities are reported on the government-wide financial statements.

#### Unamortized Bond Premium

The unamortized bond premium is amortized as a component of interest expense over the life of the related bond using the effective interest rate method. Bonds payable are reported in the accompanying financial statements including any applicable unamortized bond premium. The balance of the deferred bond premiums as of June 30, 2014 is \$795,058.

## Accrued Liabilities and Long-Term Obligations

All payables, accrued expenses, and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current resources, are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as liabilities in the fund financial statements only to the extent that they are due for payment during the current fiscal year.

General obligation bonds, capital leases, and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

#### Net Position

Net position represents the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances on any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when

June 30, 2014

there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position.

The District's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

#### Fund Balance Policy

Under GASB Statement 54, Fund Balance Reporting and Governmental Fund Type Definitions, the District has segregated fund balance into five classifications: Non-spendable, Restricted, Committed, Assigned, and Unassigned. These components of fund balance are defined as follows:

- <u>Non-spendable Fund Balance</u>: Amounts that are not in a spendable form or are required to be maintained intact.
- <u>Restricted Fund Balance</u>: Funds legally restricted for specific purposes by their providers through constitutional provisions or by enabling legislation.
- <u>Committed Fund Balance</u>: Amounts that can only be used for specific purposes pursuant to a formal vote of the School Board. The School Board, as the government's highest level of decision-making authority, may commit fund balance by a formal vote prior to the government's fiscal year end. Future modification or recession of committed funds must likewise be accompanied by a formal vote of the School Board prior to fiscal year end.
- <u>Assigned Fund Balance</u>: Amounts the School Board intends to use for a specific purpose. The School Board may expressly delegate the authority to assign funds for specific purposes to the Superintendent or Business Administrator.
- <u>Unassigned Fund Balance</u>: Amounts that are available for any purpose; these amounts are reported only in the General Fund, except for any deficit fund balances of another governmental fund.

The District's policy is to return to the Town, any unassigned fund balance at fiscal year end, to be used to offset the subsequent fiscal year's tax rate.

In circumstances where an expenditure is to be made for a purpose for which amounts are available in the unrestricted fund balance classifications, the order in which resources will be expended is as follows: committed fund balance, followed by assigned fund balance, and lastly, unassigned fund balance.

#### Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/ expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/ expenses to the funds that initially paid for them are not presented on the financial statements.

June 30, 2014

#### Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America require management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results may differ from those estimates. Significant estimates include depreciation expense and the liability for other post-employment benefits.

#### NOTE 2—PROPERTY TAXES

Property taxes levied to support the Sanborn Regional School District are based on the assessed valuation of the prior April 1st for all taxable real property.

Under state statutes, the Towns of Kingston and Newton, New Hampshire (both independent governmental units) collect School District taxes and State of New Hampshire Education taxes as part of local property tax assessments. As collection agents, the Towns are required to pay over to the District their share of property tax assessments through periodic payments based on cash flow requirements of the District. The Towns assume financial responsibility for all uncollected property taxes under state statutes. For the year ended June 30, 2014, School District taxes were \$18,976,125 and State of New Hampshire Education taxes were \$2,567,315.

The District is entitled to receive monies under the established payment schedule and the unpaid amount at the fiscal year end, if any, is considered to be an "accounts receivable" since the revenue is both measurable and available.

#### NOTE 3—RISK MANAGEMENT

The District is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year ended June 30, 2014, the District was a member of and participated in a public entity risk pool (Trust) for property and liability insurance and worker's compensation coverage. Coverage has not been significantly reduced from the prior year and settled claims have not exceeded coverage in any of the past three years.

The Trust agreements permit the Trust to make additional assessments to members should there be a deficiency in Trust assets to meet its liabilities. Accounting principles generally accepted in the United States of America require members of pools with a sharing of risk to determine whether or not such assessment is probable and, if so, a reasonable estimate of such assessment. At this time, the Trust foresees no likelihood of an additional assessment for any of the past years. Claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. These losses include an estimate of claims that have been incurred but not reported. Based on the best available information there is no liability at June 30, 2014.

## Property and Liability Insurance

The Trust provides certain property and liability insurance coverage to member towns, cities, and other qualified political subdivisions of New Hampshire. As a member of the Trust, the Town shares in contributing to the cost of and receiving benefit from a self-insured pooled risk management program. The program includes a Self-Insured Retention Fund from which is paid up to \$500,000 for each and

June 30, 2014

every covered property, crime and/or liability loss that exceeds \$1,000, up to an aggregate of \$5,000,000. Each property loss is subject to a \$1,000 deductible. All losses over the aggregate are covered by insurance policies.

## Worker's Compensation

The Trust provides statutory worker's compensation coverage to member towns, cities, and other qualified political subdivisions of New Hampshire. The Trust is self-sustaining through annual member premiums and provides coverage for the statutorily required workers' compensation benefits and employer's liability coverage up to \$2,000,000. The program includes a Loss Fund from which is paid up to \$500,000 for each and every covered claim.

#### **NOTE 4—DEPOSITS**

The District has combined the cash resources of its governmental funds. For accounting and reporting purposes, that portion of the pooled cash balance is reported in the specific fund as an interfund balance.

Deposits as of June 30, 2014 are classified in the accompanying financial statements as follows:

Statement of Net Position:	
Cash and cash equivalents	\$ 527,980
Statement of Fiduciary Net Position:	
Cash and cash equivalents	141,427
	\$ 669,407
Deposits at June 30, 2014 consist of the following:	
Cash on hand	\$ 375
Deposits with financial institutions	669,032
·	\$ 669,407

The School District's investment policy for governmental funds requires deposits and investments with financial institutions that are participants in one of the federal depository insurance programs or have collateral approved pursuant to applicable law. The School Board authorizes the School District Treasurer, working in conjunction with the Superintendent, to invest funds of the District.

#### Custodial Credit Risk

Custodial credit risk for deposits is the risk that in the event of a bank failure, the District's deposits may not be returned to it. In accordance with the District's investment policy, all deposits in excess of federal depository insurance must be secured by collateral having a value at least equal to the amount of such funds. Of the District's deposits with financial institutions at year end, \$889,920 was collateralized by securities held by the bank in the bank's name.

June 30, 2014

#### NOTE 5—CAPITAL ASSETS

The following is a summary of changes in capital assets:

	Balance			Balance
	July 1, 2013	<u>Additions</u>	Reductions	June 30, 2014
Capital assets not being depreciated:				
Construction in progress	\$ 121,410	\$ 21,207	\$ (121,410)	\$ 21,207
Land	1,101,127			1,101,127
Total capital assets not being depreciated	1,222,537	21,207	(121,410)	1,122,334
Other capital assets:				
Land improvements	362,005	74,704		436,709
Buildings and Improvements	36,649,966	509,313		37,159,279
Machinery, Equipment & Vehicles	1,432,973	303,231		1,736,204
Total other capital assets at historical cost	38,444,944	887,248	-	39,332,192
Less accumulated depreciation for:				
Land improvements	(134,461)	(17,891)		(152,352)
Buildings and Improvements	(5,806,126)	(624,488)		(6,430,614)
Machinery, Equipment & Vehicles	(824,149)	(120,982)		(945,131)
Total accumulated depreciation	(6,764,736)	(763,361)	<b></b>	(7,528,097)
Total other capital assets, net	31,680,208	123,887	<b>***</b>	31,804,095
Total capital assets, net	\$ 32,902,745	\$ 145,094	<u>\$(121,410)</u>	\$ 32,926,429

Depreciation expense was charged to governmental functions as follows:

Instruction	\$ 627,195
Instructional staff services	2,001
General administration	1,215
Operation and maintenance of plant	114,998
Food service	 17,952
	\$ 763,361

The balance of the assets acquired through capital leases as of June 30, 2014 is as follows:

	Н	listorical	Ac	cumulated	Net Book
		Cost	De	preciation	Value
Building Improvements	\$	272,255	\$	(11,375)	\$ 260,880
Machinery, Equipment & Vehicles		138,902		(14,065)	124,837
	\$	411,157	\$	(25,440)	\$ 385,717

#### NOTE 6—DEFINED BENEFIT PENSION PLAN

## Plan Descriptions

The District contributes to the New Hampshire Retirement System (NHRS), a cost-sharing multipleemployer defined benefit pension plan administered by the NHRS Board of Trustees. The plan provides service, disability, death and vested retirement allowances to plan members and beneficiaries. Benefit

June 30, 2014

provisions are established and may be amended by the New Hampshire State legislature. The NHRS issues a publicly available financial report that includes financial statements and required supplementary information for NHRS. That report may be obtained by writing to New Hampshire Retirement System, 54 Regional Drive, Concord, New Hampshire 03301.

#### Funding Policy

Plan members are required to contribute 7.0% of their covered salary and the District is required to contribute at an actuarially determined rate. The District's contribution rates for the year ended June 30, 2014 were 14.16% and 10.77% of covered payroll to teachers and general employees, respectively. The District contributes 100% of the employer cost for both general employees and teachers employed by the District.

Under state law plan member contribution rates are established and may be amended by the New Hampshire State legislature and employer contribution rates are determined by the NHRS Board of Trustees based on an actuarial valuation. The District's contributions to the NHRS for the years ending June 30, 2014, 2013, and 2012, were \$1,901,832, \$1,490,976, and \$1,456,165, respectively, equal to the required contributions for each year.

#### NOTE 7—OTHER POST-EMPLOYMENT BENEFITS

In addition to providing pension benefits, the District provides health care and life insurance benefits to its eligible retirees, their spouses, and dependents. The District pays medical and dental benefits for any teacher hired before June 30, 2002 who retires with at least 20 years of service credit, at least 10 of those years in the District and any administrator who retires at age 55 or later with at least 15 years of District service. The District will pay for teachers to have up to two-person coverage in the plan of choice. Administrators are also permitted to have two-person coverage, but the District limits its reimbursement to the least expensive plan available. The District pays the early retirement medical and dental benefits until the retired employee is age 65. Any full-time employee not entitled to explicit OPEB coverage that retires at age 55 or later is eligible to receive 100% retiree-paid coverage until age 65. Medical coverage may continue to the spouse after the death of the retiree provided the spouse contributes 100% of the premium. As of July 1, 2012, the actuarial valuation date, approximately 26 retirees and 292 active employees meet the eligibility requirements. The plan does not issue a separate financial report.

#### Annual OPEB Costs

The District's fiscal 2014 annual OPEB expense is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid, on an ongoing basis, is projected to cover the normal cost each year and amortize the unfunded actuarial liability over a period of thirty years. The District's annual OPEB cost for the year ending June 30, 2014 including the amount actually contributed to the plan, and the change in the District's net OPEB obligation based on an actuarial valuation as of July 1, 2012 is as follows:

June 30, 2014

Annual Required Contribution (ARC)	\$ 663,912
Interest on net OPEB obligation	32,444
Adjustment to ARC	 (45,995)
Annual OPEB cost	650,361
Contributions made	(895,977)
Decrease in net OPEB obligation	(245,616)
Net OPEB obligation - beginning of year	 811,094
Net OPEB obligation - end of year	\$ 565,478

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the years ended June 30, 2012, 2013 and 2014 are as follows:

		Percentage of		
Year	Annual	OPEB Cost	Net OPEB	
<u>Ended</u>	OPEB Cost	<b>Contributed</b>	<b>Obligation</b>	
6/30/2012	\$ 621,935	104.9%	\$ 1,057,731	
6/30/2013	\$ 635,841	138.8%	\$ 811,094	
6/30/2014	\$ 650,361	137.8%	\$ 565,478	

The District's net OPEB obligation as of June 30, 2014 is recognized as a liability in these financial statements.

## Funded Status and Funding Progress for OPEB

The funded status of the plan as of July 1, 2012, the date of the most recent actuarial valuation is as follows:

Actuarial Accrued Liability (AAL)	\$ 5,628,175
Actuarial value of plan assets	•
Unfunded Actuarial Accrued Liability (UAAL)	\$ 5,628,175
Funded ratio (actuarial value of plan assets/AAL)	N/A
Covered payroll (active plan members)	\$ 13,690,325
UAAL as a percentage of covered payroll	41.11%

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events in the future. The total cost of providing post-employment benefits is projected, taking into account assumptions about current claim cost, turnover, mortality, health care trends, and other actuarial assumptions. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

The required schedule of funding progress presented as required supplementary information provides multi-year trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

June 30, 2014

#### Actuarial Methods and Assumptions for OPEB

Projections of benefits for financial reporting purposes are based on the plan as understood by the District and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the District and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2012 actuarial valuation the projected unit credit cost method was used. The actuarial value of assets was not determined as the District has not advance funded its obligation. The actuarial assumptions included a 4.0% investment rate of return, an initial healthcare cost trend of 9% that is reduced to an ultimate 5% long-term rate. The amortization costs for the initial Unfunded Actuarial Accrued Liability (UAAL) is a level percentage of payroll for a period of thirty years on an open amortization period. This has been calculated assuming the amortization payment increases at a rate of 4.00% per year.

#### NOTE 8—LONG-TERM OBLIGATIONS

#### Changes in Long-Term Obligations

The changes in the District's long-term obligations for the year ended June 30, 2014 are as follows:

					Amounts
	Balance			Balance	Due Within
<u>Type</u>	July 1, 2013	<u>Additions</u>	<b>Reductions</b>	June 30, 2014	One Year
Bonds payable	\$ 13,871,728		\$(1,495,516)	\$ 12,376,212	\$ 1,420,200
Unamortized bond premium	845,597		(50,539)	795,058	52,654
Total bonds payable	14,717,325	\$ -	(1,546,055)	13,171,270	1,472,854
Capital lease payable	25,540	365,418	(27,339)	363,619	54,905
Early retirement benefits	757,641	212,242	(219,390)	750,493	236,927
Compensated absences	255,456	203,049		458,505	-
Total	\$ 15,755,962	\$ 780,709	<u>\$(1,792,784)</u>	\$ 14,743,887	\$ 1,764,686

Payments on the general obligation bonds and capital leases are paid out of the General Fund. Payments on compensated absences and early retirement benefits will be paid from the fund where the employee's salary is paid.

## General Obligation Bonds

Bonds payable at June 30, 2014 are comprised of the following individual issues:

June 30, 2014

General obligation bonds are direct obligations of the District, for which its full faith and credit are pledged, and are payable from taxes levied on all taxable property located within District boundaries.

Debt service requirements to retire general obligation bonds outstanding at June 30, 2014 are as follows:

<u>Principal</u>	<u>Interest</u>	<u>Totals</u>
\$ 1,420,200	\$ 854,191	\$ 2,274,391
1,351,421	939,470	2,290,891
1,286,752	989,013	2,275,765
1,225,785	1,079,726	2,305,511
1,168,168	1,139,218	2,307,386
5,052,470	6,455,990	11,508,460
871,416	1,440,342	2,311,758
12,376,212	12,897,950	25,274,162
795,058		795,058
\$ 13,171,270	\$ 12,897,950	\$ 26,069,220
	\$ 1,420,200 1,351,421 1,286,752 1,225,785 1,168,168 5,052,470 871,416 12,376,212 795,058	\$ 1,420,200 \$ 854,191 1,351,421 939,470 1,286,752 989,013 1,225,785 1,079,726 1,168,168 1,139,218 5,052,470 6,455,990 871,416 1,440,342 12,376,212 12,897,950

## Capital Lease Obligations

Capital lease obligations represent lease agreements entered into for the financing of equipment acquisitions. These contracts are subject to cancellation should funds not be appropriated to meet payment obligations. The following is the individual capital lease outstanding at June 30, 2014:

Equipment-2012 Ford F350 - due in varying annual installments at 3.50% through September 15, 2014	\$ 12,990
Equipment-Kitchen/Gym Heating System - due in varying annual installments at 2.81% through April 18, 2019	99,918
Equipment-Heat Pumps & ERV's - due in varying annual installments at 3.10% through October 15, 2022	 250,711 363,619

Debt service requirements to retire the capital lease obligation outstanding at June 30, 2014 are as follows:

June 30, 2014

Year Ending						
<u>June 30,</u>	<u>F</u>	<u>Principal</u>		<u>Interest</u>		<u>Totals</u>
2015	\$	54,905	\$	12,629	\$	67,534
2016		45,108		8,983		54,091
2017		46,470		7,620		54,090
2018		47,867		6,223		54,090
2019		49,307		4,784		54,091
2020-2024		119,962		9,439		129,401
	\$	363,619	\$	49,678	\$	413,297

## NOTE 9—INTERFUND BALANCES AND TRANSFERS

The District has combined the cash resources of its governmental funds. For accounting and reporting purposes, that portion of the pooled cash balance is reported in the specific fund as an interfund balance. Interfund balances at June 30, 2014 are as follows:

			Due from	
			Federal	
	(	General	Projects	
		<u>Fund</u>	<u>Fund</u>	<u>Totals</u>
General Fund			\$ 115,144	\$ 115,144
g Food Service Fund	\$	5,981		5,981
Facilities Revolving Fund		8,422		8,422
Fiduciary Fund		25,271		25,271
	\$	39,674	\$ 115,144	\$ 154,818

During the year, the General Fund transferred \$21,974 to the Food Service Fund.

#### NOTE 10—RESTRICTED NET POSITION

Net position is restricted for specific purposes as follows:

General Fund- Donations \$ 5,491

## NOTE 11—COMPONENTS OF FUND BALANCE

The components of the District's fund balance for its governmental funds at June 30, 2014 are as follows:

June 30, 2014

Fund Balances	(	General Fund	Food Service Fund	Facilities Revolving Fund	Go	Total vernmental Funds
Nonspendable:		rund	Tunu	rund		<u>r unus</u>
Prepaid expenses	\$	21,888			\$	21,888
Restricted for:	*				*	,000
Donations		5,491				5,491
Committed for:						
Expendable trusts		280,517				280,517
Assigned for:						
Food service operations			\$ 27,894			27,894
Facilities Revolving Fund				\$ 313,405		313,405
Encumbrances		272,534				272,534
Designated to offset subsequent						
fiscal year tax rate		563,327	 			563,327
	\$	1,143,757	\$ 27,894	\$ 313,405	\$	1,485,056

#### NOTE 12—COMMITMENTS AND CONTINGENCIES

#### Federal Grants

The District participates in a number of federally assisted grant programs. These programs are subject to financial and compliance audits by the grantors or their representatives. The amounts, if any, of expenditures which may be disallowed by the granting agency cannot be determined at this time, although the District expects such amounts, if any, to be immaterial.

#### Litigation

There are various claims and suits pending against the District, which arise in the normal course of the District's activities. In the opinion of District management, the potential claims against the District, which are not covered by insurance are immaterial and would not affect the financial position of the District.

## NOTE 13—RESTATEMENT OF EQUITY

#### Government-Wide Statements

For the year ended June 30, 2013, it was determined that both bonds payable and accrued expenses of the governmental activities were understated. Additionally, it was determined that compensated absences of the governmental activities were overstated.

Net Position of the governmental activities as of July 1, 2013 has been restated as follows:

June 30, 2014

Net Position- July 1, 2013 (as previously reported)	\$ 18,637,196
Amount of Restatement due to:	
Understatement of Bonds Payable	(845,597)
Overstatement of Compensated Absences	77,515
Understatement of Accrued Expenses	(322,030)
Net Position- July 1, 2013, as restated	\$ 17,547,084

#### Governmental Funds

For the year ended June 30, 2013, it was determined that accrued expenses of the District were understated. It was also determined that fund balance was improperly classified as the expendable trust funds were not combined with the general fund.

The impact of the restatements on the governmental funds as of July 1, 2013 is as follows:

		Special		
		Education	Food	Nonmajor
	General	Expendable	Service	Governmental
	<u>Fund</u>	<u>Trust</u>	<u>Fund</u>	<u>Funds</u>
Fund Balance - July 1, 2013 (as previously reported)	\$ 1,187,582	\$ 226,676	\$ -	\$ 81,314
Amount of restatement due to:				
Reclassification of fund balance	280,096	(226,676)	27,894	(81,314)
Understatement of Accrued Expenses	(81,716)			
Fund Balance - July 1, 2013, as restated	\$ 1,385,962	\$	\$ 27,894	\$

#### NOTE 14--IMPLEMENTATION OF NEW ACCOUNTING STANDARDS

The Government Accounting Standards Board (GASB) has issued Statement No. 68, Accounting and Financial Report for Pensions, which the District is required to implement in the year ending June 30, 2015. Management believes that this pronouncement will have a potentially significant impact on the District's government wide basic financial statements. The District will have to report its estimated proportional share of the New Hampshire Retirement System's unfunded pension liability in the financial statements for the fiscal year's beginning after June 15, 2014.

SCHEDULE |
SANBORN REGIONAL SCHOOL DISTRICT
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Budgetary Basis) - General Fund

	Budgeted Original	Amounts Final	Actual Amounts	Variance with Final Budget - Favorable (Unfavorable)	
Revenues:		Research Control of the Control of t		(0,1,1,1,1,1,1,1,1,1,1,1,1,1,1,1,1,1,1,1	
Taxes	\$ 18,976,127	\$ 18,976,127	\$ 18,976,125	\$ (2)	
Intergovernmental	7,382,176	7,382,176	7,442,215	60,039	
Charges for services	3,900,000	3,900,000	3,805,739	(94,261)	
Interest income	4,200	4,200	3,163	(1,037)	
Miscellaneous	24,327	24,327	68,546	44,219	
Total Revenues	30,286,830	30,286,830	30,295,788	8,958	
Expenditures:					
Current operations:					
Instruction	17,786,384	17,998,956	17,707,045	291,911	
Supporting services	2,113,427	2,138,515	2,108,266	30,249	
Instructional staff services	621,035	592,624	527,585	65,039	
General administration	2,928,930	2,870,592	2,830,897	39,695	
Operation and maintenance of plant	3,214,899	3,157,482	3,132,896	24,586	
Pupil transportation	1,184,838	1,094,380	1,079,497	14,883	
Other	631,161	536,813	536,230	583	
Capital Outlay	21,830	111,668	108,612	3,056	
Debt service:					
Principal retirement	1,495,516	1,495,516	1,495,516	-	
Interest and fiscal charges	820,875	819,875	819,875		
Total Expenditures	30,818,895	30,816,421	30,346,419	470,002	
Excess of revenues over					
(under) expenditures	(532,065)	(529,591)	(50,631)	478,960	
Other financing uses:					
Transfers out	(19,500)	(21,974)	(21,974)	***	
Total other financing uses	(19,500)	(21,974)	(21,974)		
Net change in fund balance	(551,565)	(551,565)	(72,605)	478,960	
Fund balance at beginning of year					
- Budgetary Basis	663,311	663,311	663,311		
Fund balance at end of year					
- Budgetary Basis	<u>\$ 111,746</u>	\$ 111,746	\$ 590,706	\$ 478,960	

#### SCHEDULE 2

#### SANBORN REGIONAL SCHOOL DISTRICT

#### Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis) - Food Service Fund

Davis		Budgeted  Original	Amo	unts Final	Actual <u>Amounts</u>		Variance with Final Budget - Favorable (Unfavorable)	
Revenues: Intergovernmental	\$	138,000	\$	138,000	\$	171,726	\$	33,726
Charges for Services	Φ	442,500	Φ	442,500	Ф	451,066	Φ	8,566
Interest Income		442,500				431,000		8,500 2
Miscellaneous		<del>-</del>		_		10		10
Total Revenues		580,500		580,500		622,804		42,304
Expenditures:								
Current operations:		(00 000				C 4 4 770		(44.550)
Food Service		600,000	***************************************	600,000		644,778		(44,778)
Total Expenditures	***************************************	600,000		600,000	***************************************	644,778	Na Continue de Communicación de Communic	(44,778)
Excess of revenues over								
(under) expenditures	***************************************	(19,500)		(19,500)		(21,974)		(2,474)
Other financing sources:								
Transfers in	-	19,500		19,500		21,974		2,474
Total other financing sources	***************************************	19,500		19,500		21,974		2,474
Net change in fund balance				-		**		-
Fund balance at beginning of year								
- Budgetary Basis		27,894	***************************************	27,894	***************************************	27,894	***************************************	
Fund balance at end of year								
- Budgetary Basis	\$	27,894	\$	27,894	\$	27,894	<u>\$</u>	_

## SCHEDULE 3 SANBORN REGIONAL SCHOOL DISTRICT Schedule of Funding Progress for Other Post-Employment Benefits

		Actuarial Accrued				UAAL as a
Actuarial Valuation <u>Date</u>	Actuari Value o <u>Assets</u>	al Liability (AAL) - of Projected	Unfunded AAL (UAAL)	Funded <u>Ratio</u>	Covered <u>Payroll</u>	Percentage of Covered Payroll
7/1/2008	\$ -	\$ 6,717,411	\$ 6,717,411	0%	\$ 12,330,808	54.48%
7/1/2010	\$ -	\$ 5,623,589	\$ 5,623,589	0%	\$ 12,855,555	43.74%
7/1/2012	\$ -	\$ 5,628,175	\$ 5,628,175	0%	\$ 13,690,325	41.11%

#### SANBORN REGIONAL SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION June 30, 2014

#### NOTE 1—BUDGET TO ACTUAL RECONCILIATION

#### General Fund

Amounts recorded as budgetary amounts in the Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Budgetary Basis) – General Fund (Schedule 1) are reported on the basis budgeted by the District. Those amounts differ from those reported in conformity with accounting principles generally accepted in the United States of America in the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds (Exhibit D). General Fund budgetary revenues, other financing sources, expenditures, and other financing uses were adjusted for capital lease activity, non-budgetary activity, and encumbrances.

Revenues	Expenditures
and Other	and Other
Financing	Financing
Sources	<u>Uses</u>
\$ 30,661,627	\$ 30,903,832
(365,418)	(365,418)
	(442,555)
	272,534
(421)	
\$ 30,295,788	\$ 30,368,393
	and Other Financing Sources \$ 30,661,627 (365,418)

#### Major Special Revenue Funds

The District adopts its budgets under regulations of the New Hampshire Departments of Education and Revenue Administration which differ from accounting principles generally accepted in the United States of America. Consequently, budgetary information is not presented for the Federal Projects Fund nor the Facilities Revolving Fund, as the information is neither practical nor meaningful.

#### Food Service Fund

Expenditures exceeded appropriations in the amount of \$44,778. The food service fund covered these expenditures with additional revenues and by a transfer in greater than budgeted.

#### NOTE 2 – GENERAL FUND BUDGETARY FUND BALANCE

The components of the budgetary fund balance for the General Fund at June 30, 2014 are as follows:

Nonspendable:	
Prepaid expenses	\$ 21,888
Assigned for:	
Designated to offset subsequent fiscal year	
tax rate	 568,818
	\$ 590,706

#### SCHEDULE I

#### SANBORN REGIONAL SCHOOL DISTRICT

#### Schedule of Expenditures of Federal Awards

Federal Granting Agency/Recipient State Agency/Grant Program/State Grant Number  DEPARTMENT OF AGRICULTURE Pass Through Payments from New Hampshire Department of Education	Federal Catalogue <u>Number</u>	<u>Expenditures</u>
Child Nutrition Cluster		
School Breakfast Program	10.553	\$ 13,114
National School Lunch Program	10.555	191,134
<b>Total Child Nutrition Cluster</b>		204,248
Total Department of Agriculture		204,248
DEPARTMENT OF EDUCATION Pass Through Payments from New Hampshire Department of Education Title I Grants to Local Educational Agencies #30128 #30307 #40128	84.010	663 791 148,417 149,871
Special Education Cluster Special Education - Grants to States #32544 #42527	84.027	899 462,568 463,467
Special Education - Preschool Grants #42527	84.173	9,182
<b>Total Special Education Cluster</b>		472,649
Improving Teacher Quality State Grants #24927 #34927 #38862 #44927	84.367	995 16,425 24,527 15,713 57,660
Total Department of Education		680,180
Total Expenditures of Federal Awards		\$ 884,428

## SANBORN REGIONAL SCHOOL DISTRICT NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

June 30, 2014

#### **NOTE 1—GENERAL**

The accompanying Schedule of Expenditures of Federal Awards presents the activity of all federal financial assistance programs of the Sanborn Regional School District (the District). The District's reporting entity is defined in Note 1 of the District's basic financial statements. All federal funds are included on the schedule.

#### NOTE 2—BASIS OF ACCOUNTING

The accompanying Schedule of Expenditures of Federal Awards is presented on the modified accrual basis of accounting, which is described in Note 1 of the District's basic financial statements.

#### NOTE 3—NON-CASH TRANSACTIONS

The District participates in the USDA Food Distribution Program which is a non-cash program. On the Schedule of Expenditures of Federal Awards, \$40,231 has been reported as part of the National School Lunch Program which represents the value of commodities received by the District.

#### NOTE 4—RELATIONSHIP TO BASIC FINANCIAL STATEMENTS

The recognition of expenditures of federal awards has been reported as intergovernmental revenues in the District's basic financial statements in the following funds:

Major Governmental Fund: Federal Projects Fund Food Service Fund

\$ 680,180 164,017 \$ 844,197



#### CERTIFIED PUBLIC ACCOUNTANTS

608 Chestnut Street • Manchester, New Hampshire 03104 (603) 622-7070 • Fax: (603) 622-1452 • www.vachonclukav.com

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### **Independent Auditor's Report**

To the School Board Sanborn Regional School District

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Sanborn Regional School District, as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise Sanborn Regional School District's basic financial statements, and have issued our report thereon dated January 14, 2015.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Sanborn Regional School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Sanborn Regional School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Sanborn Regional School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Sanborn Regional School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Vachon Olahan & Company &

Manchester, New Hampshire January 14, 2015



#### CERTIFIED PUBLIC ACCOUNTANTS

608 Chestnut Street • Manchester, New Hampshire 03104 (603) 622-7070 • Fax: (603) 622-1452 • www.vachonclukay.com

## REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE

#### Independent Auditor's Report

To the School Board Sanborn Regional School District

#### Report on Compliance for Each Major Federal Program

We have audited Sanborn Regional School District's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of Sanborn Regional School District's major federal programs for the year ended June 30, 2014. Sanborn Regional School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Sanborn Regional School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Sanborn Regional School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Sanborn Regional School District's compliance.

#### Opinion on Each Major Federal Program

In our opinion, Sanborn Regional School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2014.

#### Report on Internal Control Over Compliance

Management of Sanborn Regional School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Sanborn Regional School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Sanborn Regional School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Manchester, New Hampshire January 14, 2015

#### Sanborn Regional School District Schedule of Findings and Questioned Costs Year Ended June 30, 2014

#### Section I—Summary of Auditor's Results

<u>Financial Statements</u>	
Type of auditor's report issued:	unmodified – all reporting units
Internal control over financial reporting:	•
Material weakness(es) identified?	yes X no
Significant deficiency(ies) identified	
not considered to be material weaknesses?	yesX none reported
Noncompliance material to financial statements noted?	yesX no
<u>Federal Awards</u>	
Internal Control over major programs:	
Material weakness(es) identified?	yes Xno
Significant deficiency(ies) identified	
not considered to be material weaknesses?	yesX none reported
Type of auditor's report issued on compliance	
for major programs:	<u>unmodified</u>
Any audit findings disclosed that are required	
to be reported in accordance with	
Circular A-133, Section .510(a)?	yesX no
Identification of major programs:	
CFDA Number(s)	Name of Federal Program or Cluster
84.027, 84.173	Special Education Cluster (IDEA)
Dollar threshold used to distinguish between Type A an	
Auditee qualified as low-risk auditee?	X yes no

Section II—Financial Statement Findings
There were no findings relating to the financial statements required to be reported by GAGAS.
Section III—Federal Award Findings and Questioned Costs
There were no findings and questioned costs as defined under OMB Circular A-133 .510(a).